

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

DODE-00 H-01 NSC-05 SS-15 CU-02 OIC-02 SAM-01 /077 W

----- 018195

P R 041825Z MAR 75

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 431

INFO ALL NATO CAPITALS 5082

USDEL SALT TWO GENEVA

USMISSION GENEVA PPRIORITY

USDEL MBFR VIENNA

S E C R E T SECTION 1 OF 2 USNATO 1176

E.O. 11652: GDS

TAGS: CSCE, PFOR, NATO

SUBJECT: CSCE: CBMS: CANADIAN PROPOSAL ON NOTIFICATIONN OF MANEUVERS

REF: A. GENEVA 1405

B. STATE 047647

BEGIN SUMMARY: AT MARCH 4 POLADS, CAADIAN REP TABLED PROPOSAL ON DIFFERENTIATED OBLIGATIONS OFR ADVANCE NOTIFICATION OF MANEUVERS. IMS REP GAVE THUMBNAIL REPORT, BASEDUPON YET INCOMPLETE STUDY OF NUMBERS OF MANEUVERS WHICH MIGHT BE NOTIFIED UNDER VARIOUS CRITERIA FOR SIZE OF MILITARY FORCES WHICH IS INVOLVED. MAJORTIY OF POLADS WELCOMED CANADIAN INTITATIVE AND PROMISED TO STUDY IT. ONLY U.S., UK AND NETHERLANDS HAD INSTRUCTED REACTIONS TO CANADIAN PLAN. POLADS WILL RETURN TO SUBJECT ON MARCH 11 WHEN RESULTS OF MC STUDY WILL BE TABLED. HOWEVER, MAJORITY SEEMS TO FEEL THAT PRIMARY FORUM FOR ALLIED COORDINATION ON THIS SUBJECT SHOULD REMAIN AT GENEVA. END SUMMARY.

1. AT MARCH 4 POLADS, CANADIAN REP (FOWELL) TABLED THE CANADIAN PROPOSALS ON MANEUVERS AS FOLLOWS:

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FOLLOWING IS TEXT OF 3 BY 5 MATRIX WITH FIVE HEADINGS ACROSS THE TOP READING AS FOLLOWS: ZIDE, TIME, AREA, CONTENT OF NOTICE, AND ADDRESSEES. TITLE READS "PARAMETERS FOR NOTIFICATION OF MAJOR MILITARY MANEUVRES"

SIZE            TIME    AREA

1. ONE DIVISION    MINIMUM   EUROPE AS NOT MENTALLY  
OR 12,000           10 DAYS   REGISTERED INCLUDING AN  
TROOPS                AREA WITHIN 100 KMS OF  
                         EUROPEAN FRONTIERS  
                         OF THE USSR.

2. REINFORCED    MINIMUM   EUROPE AS NOW MENTALLY  
DIVISION OR       30 DAYS   REGISTERED INCLUDING AN  
18,000 TROOPS        AREA WITHIN 350 KMS OF  
                         EUROPEAN FRONTIERS  
                         OF THE USSR.

3. ARMY CORPS    MINIMUM   EUROPE AS NOW MENTALLY  
AND HIGHER       49 DAYS   REGISTERED INCLUDING AN  
                         AREA WITHIN 700 KMS OF  
                         EUROPEAN FRONTIERS  
                         OF THE USSR.

CONTINUATION OF MATRIX:

CONTENT            ADDRESSEES  
1. (A) DATES            ALL PARTICIPATING  
(B) PURPOSE.           STATES  
(C) GENERAL GEOGRAPHICAL  
LOCATION.  
(D) SCALE.

2. (A) DESIGNATION, IF ANY.    ALL PARTICIPATING  
(B) NUMBER OF TROOPS        STATES  
AND NATURE OF UNITS.  
(C) PURPOSE.  
(D) GEOGRAPHIC LOCATION.  
(E) DATES.

3.(A) DESIGNATION, IF ANY.    ALL PARTICIPATING  
(B) NUMBER OF TROOPS        STATES  
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AND NATURE OF UNITS.  
(C) PURPOSE.  
(D) GEOGRAPHIC LOCATION.  
(E) DATES OF MANOEUVRE.  
(F) FINAL POINTS OF DEPARTURE  
AND DESTINATION OF UNITS.  
(G) UNIT DESIGNATION.  
(H) PERIOD OF ABSENCE FROM  
NORMAL DUTY STATIONS.  
)I) OTHER RELEVANT INFORMATION.  
END MATRIX

CANADIAN REP ALSO DISTRIBUTED SPEAKING NOTES OF HIS GENEVA COL-

LEAGES' PRESENTATIONS ON THE MATRIX TO NATO HEADS OF DELEGATIONS  
ON FEBRUARY 27 AND TO NATO CBMS EXPERTS ON FEBRUARY 28.

2. BY WAY OF EXPLANATION, CANADIAN REP SAID HIS AUTHORITIES HAD  
DECIDED IT WAS TIME TO ATTEMPT TO "BREAK THE IMPASSE ON CBMS." TO  
TO THIS OTTAWA DEVELOPED ITS PROPOSAL IN A ".ATRIX" FORMAT WITHOUT  
TEXT TO PRESENT RANGES OF MINIMAL AND MAZIMAL POSITIONS ON KEY  
PARAMETERS IN AS CONCISE AND UNCOMPLICATED NUMBER AS POSSIBLE.  
THE MATRIX IS INTENDED TO ICORPORATE THE POSITIONS OF THE WARSAW  
PACT, THE NEUTRALS, AND NATO, AND CANADIAN AUTHORITIES WERE PLEASED  
AT THE INITIAL POSITIVE REACTION OF THE ALLIES IN ENEVA, WHERE IT  
WAS AGREED TO STUDY THE PROPOSAL. CANADIANS WILL WELCOME ALLIES'  
VIEWS ON BOTH SUBSTANCE AND TACTICS. WHILE OTTAWA BELIEVES THE  
PROPOSAL SHOULD BE INTRODUCED "SOON", IN PART TO AVOID LEAKS,  
CANADIANS WILL BE BOUND BY THE DECISION OF THE ALLIES. IN CON-  
CLUSION, CANADIAN REP REQUESTED THAT THE PROPOSAL HE HANDLED WITH  
"GREAT CONFIDENTIALITY."

3. NETHERLANDS REP (HORAK) SAID THAT INITIAL REACTION FROM HIS  
AUTHORITIES WAS VERY POSITIVE. THE HAGUE THINKS CANADIAN SUG-  
GESTION IS COMPLETELY IN LINE WITH THE NETHERLANDS PROPOSAL ON  
CMBS AND IS WILLING AND EAGER TO STUDY IT. IN THIS CONNECTION  
NETHERLANDS REP ASKED WHEN THE MC STUDY OF ISSUES RAISED BY THE  
NETHERLANDS QUESTIONS WOULD BE COMPLETED.

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4. IMS REP (COL. WOLF-BELGIUM) STATED MC STUDY IS MOVING  
WELL. RE MANEUVERS OF ALLIED SIDE, PARTIAL FIGURES INDICATE THERE  
HAVE BEEN THREE CORPS-LEVEL MANEUVERS CONDUCTED BY NATIONAL AUTHOR-  
ITIES OF ALLIANCE MEMBER NATIONS AND ONE (REFORGER) WHICH COULD BE  
CONSIDERED A NATO CORPS-LEVEL MANEUVER. SIMILARLY, PARTIAL FIGURES

INDICATE THERE WERE 13-15 ALLIED DIVISION-LEVEL MANEUVERS DURING 1974. IMS REP CLARIFIED THAT BY "DIVISION LEVEL" HE MEANT MANEUVERS INVOLVING 10,000 OR MORE MEN.

5. NETHERLANDS REP THEN ASKED ABOUT WARSAW PACT MANEUVERS. IMS REP SAID DURING 1974, WHICH HE CHARACTERIZED AS A "NORMAL" YEAR FOR WP MANEUVERS, THERE WERE NINE MANEUVERS CONDUCTED BY NATIONAL LEVEL OR HIGHER, SINCE THE WP ORDER OF BATTLE CONTAINS NO CORPS AS SUCH. IMS REP HOPED TO HAVE MORE DEFINITIVE FIGURES IN WRITING NEXT WEEK.

6. UK REP (MARGETSON), UNDER INSTRUCTION, WELCOMED THE CANADIAN PROPOSAL. HE WAS PERSONALLY GRATEFUL THAT THE PROPOSAL HAD BEEN TABLED AT NATO AS WELL AS GENEVA. HOWEVER, HE SAID HIS AUTHORITIES WILL PROBABLY WISH TO GIVE THEIR REACTION AT GENEVA RATHER THAN HERE.

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7. U.S. REP (LEDOGAR) DREW FULLY ON INSTRUCTIONS IN PARA 2, REF B.

8. FRG REP (CITRON) HAD NO INSTRUCTIONS, BUT HE PERSONALLY THOUGHT THE CANADIAN PROPOSAL WAS USEFUL AND WOULD GET THINGS MOVING. HE FEARED, HOWEVER, THAT THE MATRIX WAS RATHER COMPLICATED AND THAT THE SOVIETS MIGHT ATTEMPT TO SIMPLIFY IT BY PICKING ONLY THOSE POINTS THAT MATCH THEIR DESIRES. FRG REP BELIEVED IT PREFERABLE TO CONSIDER THE CANADIAN PROPOSAL IN POLADS RATHER THAN AT GENEVA.

9. FRG REP ASKED IF THE DEFINITION OF A DIVISION-LEVEL MANEUVER INCLUDED DIVISION COMMAND POST EXERCISES AND EXERCISES AT THE DIVISION STAFF LEVEL BUT WITH PERHAPS ONLY ONE BRIGADE, I.E., LESS THAN 10,000 TROOPS ACTUALLY INVOLVED. IMS REP SAID THE NUMBER OF PARTICIPANTS IS THE DEFINITIVE FACTOR. NETHERLANDS REP AGREED, POINTING OUT THAT THE PURPOSE OF THIS CBM IS TO RELATE TO POTENTIAL DANGERS AND ITS IS THE NUMBER OF PARTICIPANTS, NOT THE COMMAND LEVEL, THAT INDICATES THE LEVEL OF THREAT.

10. FRENCH REP (BEAUCHATAUD) AGREED WITH U.S. POSITION THAT THE TACTICAL ASPECT IS MOST IMPORTANT, AND SAID HE THEREFORE BELIEVED IT SHOULD BE CONSIDERED AT GENEVA RATHER THAN AT NATO. NORWEGIAN REP (GAARDER) HAD NO OFFICIAL REACTION, BUT PERSONALLY AGREED WITH U.S. POSITION. HE FEARED THE MATRIX PRESENTATION FORMAT IS TOO CONCISE FROM THE TACTICAL POINT OF VIEW. BELGIAN REP (BOUCCKAERT) DID NOT THINK IT NECESSARY TO DISCUSS CANADIAN PROPOSAL IN DETAIL HERE. HE BELIEVED HIS AUTHORITIES WOULD WISH TO DISCUSS IT IN GENEVA. HE ALSO EMPHASIZED THE NEED FOR TACTICAL CAUTION AND COMPLETE CONFIDENTIALITY.

11. NETHERLANDS REP HAD A QUESTION REGARDING SECOND ELEMENT OF THE MATRIX WHICH HE PRESUMED TO REPRESENT THE NEUTRAL POSITION. HE WONDERED HOW THE CANADIANS HAD ESTABLISHED THAT THE NEUTRALS

WANTED A ZONE OF 350KM. CANADIAN REP RESPONDED THAT THE FIGURE WAS SIMPLY AN ARITHMETIC GUESS AT WHAT THE NEUTRALS MIGHT ACCEPT. OTTAWA SIMPLY CHOSE MEDIAN POSITION BETWEEN 100 AND 700KM (SIC); IF THE NEUTRALS WOULD INSIST OF 700 KM IT WOULD BE PREFERABLE FOR THE ALLIES.

12. TURKISH REP (ERALP) ASSOCIATED HIMSELF WITH OTHERS WHO URGED CAUTION. ALTHOUGH HE HAD NO INSTRUCTIONS, HE PERSONALLY AGREED  
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WITH THE U.S. POSITION ON THE IMPORTANCE OF TACTICS AT THIS TIME. HE FEARED THAT THE SOVIETS MIGHT, FOR EXAMPLE, USE THE MATRIX AS A MENU FROM WHICH THEY COULD PICK AND CHOSE LARGEST SIZE OF UNIT AND COMBINE COMBINE IT WITH THE NARROWEST WARNING ZONE, ALL THE WHILE SUGGESTING THEY WERE "SIMPLIFYING"5THE CANADIAN PRESENTATION. NETHERLANDS REP THOUGHT THIS TURKISH REMARK WAS VERY PERCEPTIVE.

13. COMMENT: MISSION FEELS MORE STRONGLY THAN EVER AS TIME FOR CBMS KRUNCH WITH OTHER SIDE DRAWS NEAR THAT OVERRIDING CONSIDERATIONS WILL BE TACTICAL AND THAT PRIMARY ACTION FORUM FOR ALLIED COORDINATION ON THESE MATTERS SHOULD THEREFORE REMAIN IN GENEVA. DEPARTMENTS' PROMPT ACTION IN PROVIDING MESSAGE WITH INSTRUCTED REACTION TO CANADIAN INITIATIVE HAS, WE BELIEVE, FOCUSSED ALLIED ATTENTION ON TACTICAL CONSIDERATIONS. BRUCE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 18 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 04 MAR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975NATO01176  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750398/abbrzinu.tel  
**Line Count:** 245  
**Locator:** TEXT ON-LINE  
**Office:** n/a  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** A. GENEVA 1405 B. STATE 047647  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 03 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <03 APR 2003 by KelleyW0>; APPROVED <07 APR 2003 by GolinoFR>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CSCE: CBMS: CANADIAN PROPOSAL ON NOTIFICATIONN OF MANEUVERS  
**TAGS:** CSCE, PFOR, NATO  
**To:** STATE INFO ALL NATO CAPITALS  
SALT TWO GENEVA  
GENEVA PPRIORITY  
MBFR VIENNA  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006

